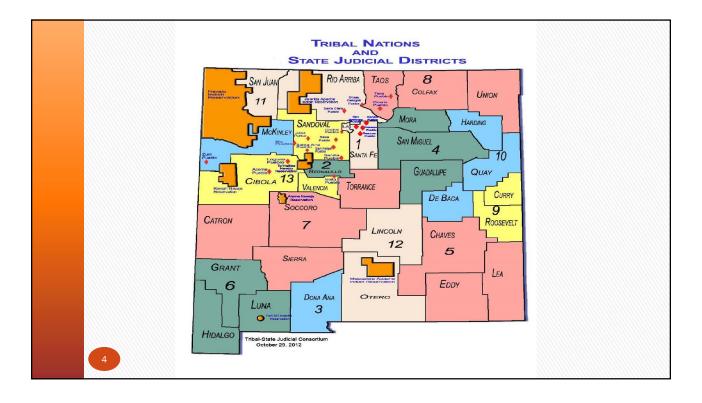




New Mexico Tribal-State Judicial Consortium

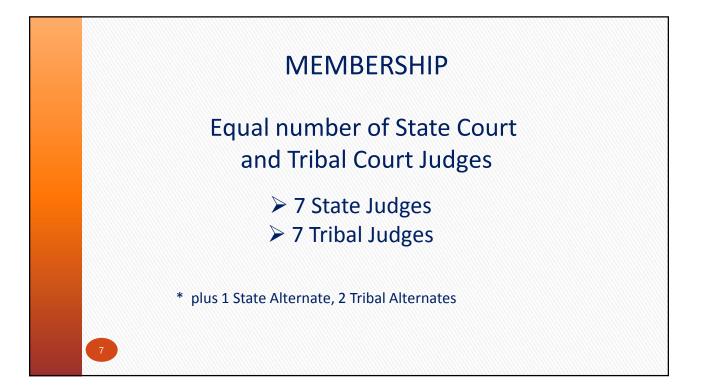
Hon. William Bluehouse Johnson, Chief Justice, Pueblo of Isleta Appellate Court & Hon. M. Monica Zamora, Judge, New Mexico Court of Appeals

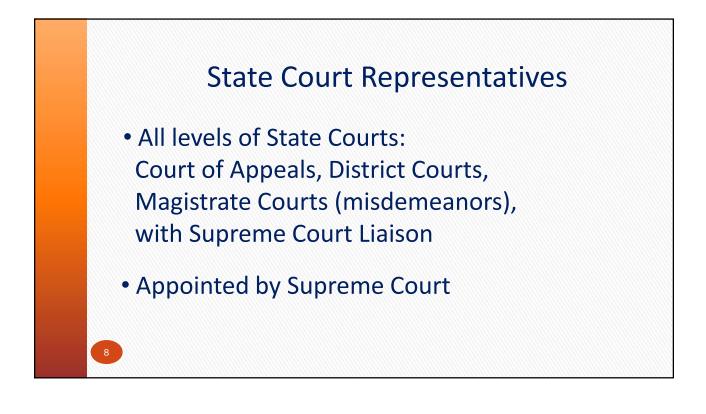
https://tribalstate.nmcourts.gov

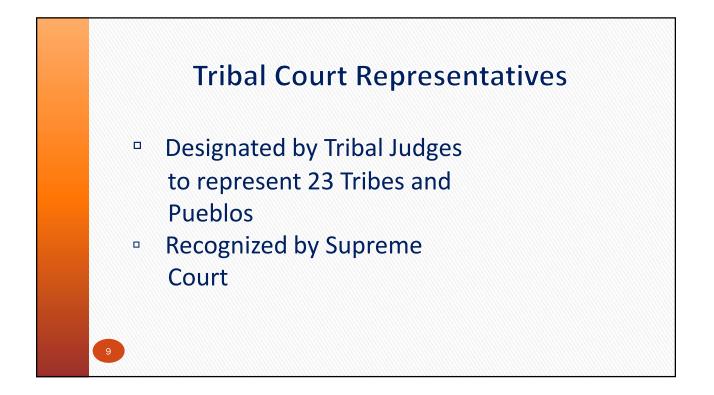




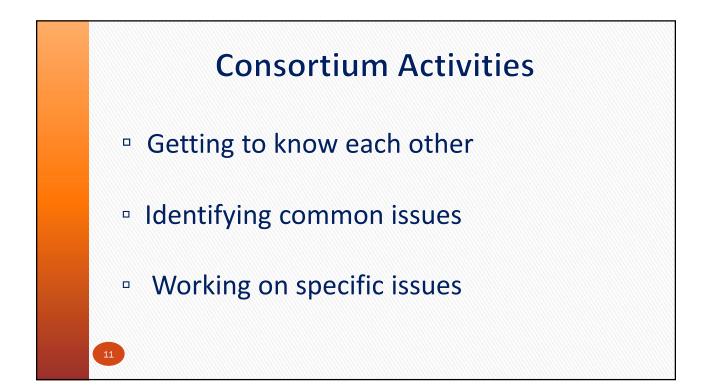


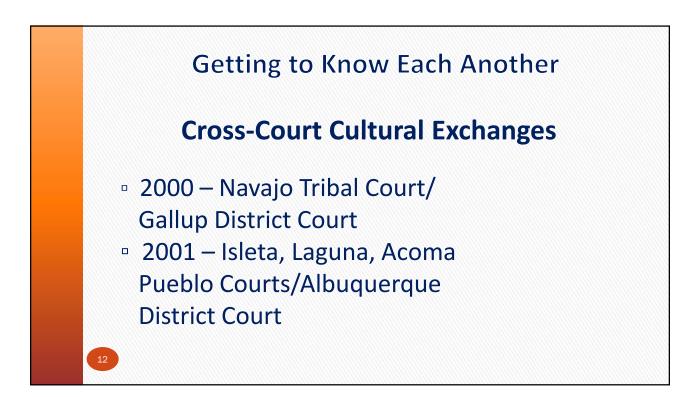








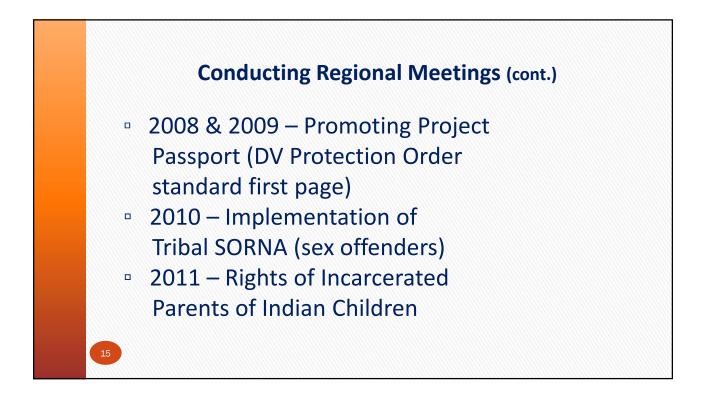


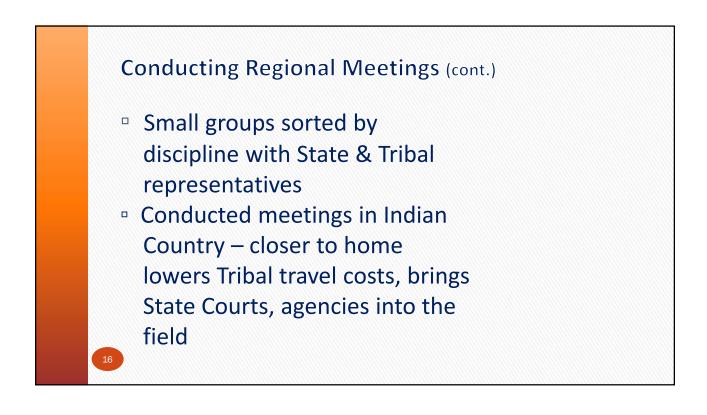


Cross Court Cultural Exchanges (cont.)

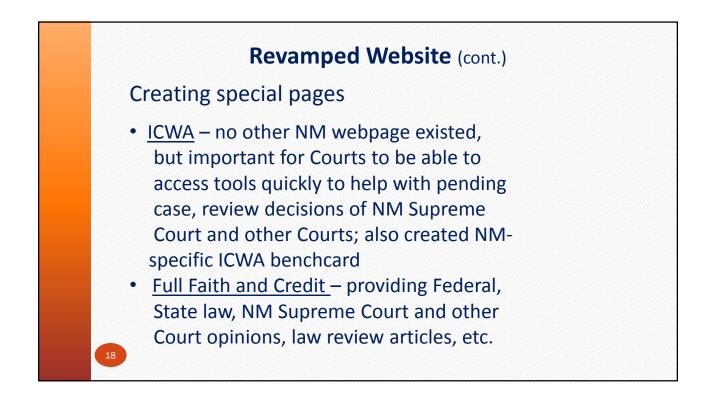
- 2002 Ohkay Owingeh, Nambé, Tesuque, Santa Clara Pueblo Courts/Santa Fe District Court
- 2004 Mescalero Apache Tribal Court/Twelfth District Court, Ruidoso











Judicial Co	texico Tribal-State Judicial Bench Card – Indian Child Welfare Act (ICWA) Requirements
Term	Federal ICWA – 25 USC §§ 1901-1963 and NM Children's Code Sec. 32A-1 ff and 32A-4 ff
Applicability	Child custody proceeding, foster care placement, termination of parental rights, pre-adoptive and adoptive placement. ICWA § 1903(1)
Indian child, defined	Any unmarried person who is under 18 and is either: (a) a member of an Indian tribe or (b) is eligible for membership in an Indian tribe and is the biological chi of a member of an Indian tribe. ICWA § 1903(A)
Jurisdiction	Tribal court has exclusive jurisdiction over any child custody proceeding involving an Indian child residing or domiciled within the reservation, and over Indian ch who is ward of tribal court notwithstanding residence/domicile of child. ICMA § 1911(a) When Indian child resides or is domiciled off the reservation, tribe an state have concurrent jurisdiction; yet state must transfer proceedings to tribal court on petition of parent, tribe or noting no custodian. ICE <i>Re Right</i> 16 Transfer below
Right to intervene	Indian custodian and tribe have right to intervene any time in the proceedings for foster care or TPR, including placement preferences. ICWA § 1911(c)
Right to counsel	If court determines indigency, parent or indian custodian have right to court-appointed coursel in any removal, placement, or termination proceeding. ICWA § 1912(b). Court may appoint coursel for Indian child, if in best interest of child. ICWA § 1912(b).
Right to request transfer to Tribal Court	In cases of concurrent jurisdiction, State Court shall transfer proceedings to tribe's jurisdiction upon petition of Indian child's parent, Indian custodian or tribe, unless parent, Indian custodian, or tribe objects. Children's Code § 32A-1-9D. Transfer is subject to acceptance by tribal court. ICWA § 1911(b)
Good cause	Good cause not to transfer proceedings to tribal court – possible reasons: if there is no tribal court; if proceedings at advanced stage and petitioner did not file promptly after receiving notice; if child over age 12 and objects; if hardship to present evidence when transferred; or if parents of child age 5 or older not available and child had little or no contact with tribe. Burden on party opposing transfer. BIA Guidelines for State Courts C.3, Fed. Register, Nov. 26, 1979, Part
Right to review reports	All records/information concerning party to abuse/neglect proceeding shall be disclosed only to persons or entities of a tribe specifically authorized to inspect records according to ICWA. Children's Code § 32A-433B(10)
Right to extra time to prepare	No foster care placement or TPB proceeding shall be held until at least 10 days ofter receipt of notice by parent or indian custodian and the tribe or BIA. Court shall grant 20 days more to parent, indian custodian or tribe, upon request, to prepare for proceeding. (XMA \$1912(a))
Emergency removal	LEWA permits <u>emergency ramoval</u> of Indian child residing or domiclied on reservation, but temporarily located off the reservation, from parent or Indian custodian, or <u>emergency ramoval</u> of Indian child residing or domiclied on reservation, but temporarily located off the reservation, from parent or Indian custodian, or <u>emergency ramoval</u> or placement in forminent physical damage or harm to child. When no longer necessary to prevent imminent damage or harm, the removal or placement terminates, and CYFD shall expeditiously begin custody proceedings, transfer the child to the tribe's jurisdiction, or restore child to parent or indian custodian. ICWA § 1922; Childre's Code § 32A-4-16
Taking into custody; investigation	In taking child into custody, CYFD shall make reasonable efforts to determine whether child is an Indian child. Children's Code § 32A-4-6C CYFD shall investiga whether the child is eligible for enrollment as a member of an Indian tribe, and if so, shall pursue the enrollment on the child's behalf. Children's Code § 32A-4-221. Recipient of a report of child abuse/neglect must take immediate steps to ensure prompt investigation of report, ensure immediate steps taken to protect
investigation	health/welfare of a leged housed/neglected child. Children's Code § 32A-4-3C
Notice	In involuntary proceedings, when known or reason to know there is an Indian child in foster care/adoptive placement/TPR case, CYFD shall notify parent or India custodian, and Indian child's tribe of proceedings. If identity/location of parent or Indian custodian and tribe cannot be determined, notice must be sent to Sec of Interior (BIA). ICWA § 1912(a)
Placement	or micro (1997). Texter a statement, child must be placed in the least restrictive setting that most approximates family, meets child's special needs, and is
Preferences -	within reasonable proximity of his/her home. Absent good cause, preference shall be given to:
Foster Care, Pre-	(1) Member of child's extended family, as defined by law/custom of child's tribe or, absent law or custom, shall be person age 18 or older who is child's
adoption	grandparent, aunt/uncle, brother/sister, brother/sister-in-law, niece/nephew, first/second cousin, or stepparent; ICWA § 1903(2) (2) Foster home licensed, approved or specified by the child's tribe; (3) Indian foster home licensed or approved by authorized non-Indian licensing authority; or
	(4) Institution for children approved by an Indian tribe or operated by Indian organization which has a program suitable to meet child's needs. ICWA § 1915[t * The standards to be applied shall be the prevaling social and cultural standards of the Indian community in which the parent or extended family resides, or * The standards to be applied shall be the prevaling social and cultural standards of the Indian community in which the parent or extended family resides, or * The standards to be applied shall be the prevaling social and cultural standards of the Indian community in which the parent or extended family resides, or * The standards to be applied shall be the prevaling social and cultural standards of the Indian community of the Indian transformation when the prevaling the standards of the Indian transformation when the standards of the Indian transformation transformation the standards of the Indian transformation tra
Good cause	which the parent/extended family maintains ties. ICWA § 1915(d) Good cause to modify placement preferences – for foster care, pre-adoption or adoption, reasons are: placement shall be based on request of biological paren or child when of sufficient age; or extraordinary physical or emotional needs of child as testified by QEW; or unavailability of suitable families for placement after dilient search. Burden on party ureing preferences not be followed. Bld Guidelines for State Courts F.3. <i>Federal Resultser</i> . Nov. 26. 1979. Part III

The New Mexico Tribal-State Judicial Bench Card – Indian Child Welfare Act (ICWA) Requirements	
Placement Preferences – Adoption	Adoptive placement, absent good cause (see Good Cause section above), preference shall be given to: (1) Member of child's extended family, as defined by law/custom of child's tribe; or, absent law or custom, shall be person age 18 or older who is child's grandparent, aunt/uncle, brother/sister, brother/sister-in-law, niece/nephew, first/second cousin, or stepparent; ICWA § 1903(2) (2) Other members of the Indian child's tribe; or the Indian child's tribe; or the standards to be applied shall be the prevailing social and cultural standards of the Indian community in which the parent or extended family maintains ties. ICWA § 1915(d) which the parent/extended family maintains ties. ICWA § 1915(d)
Different order of placement preferences	If the child's tribe established a different order of preference by resolution, CYFD or court shall follow that different order so long as it is the least restrictive setting appropriate for the child; also when appropriate, the child's or parent's preference shall be considered. ICWA § 1915(c) Placement within child's our tribe is preferable. A diligent attempt to find a suitable family includes at a minimum, contact with the child's tribe's social service program, a search of all cc and state listings of available Indian homes, and contact with nationally known Indian program with available placement resource. BIA Guidelines for State Courts F1, <i>Federal Register</i> , Nov. 26, 1979, Part III
Custody Hearing	
Adjudicatory Hearing	Burden of proof - clear and convincing evidence. At foster care placement, court must find that <u>active efforts</u> were made to provide remedial services and rehabilitative programs designed to prevent breakup of Indian family and such efforts proved unsuccessful, including testimony of <u>qualified expert witness</u> th continued custody by parent or indian custodian likely to result in serious emotional or physical damage to child. ICWA § 1912(d)-(e); <i>State ex rel. CYFD v.</i> <i>Marlene C.</i> , 2009-NMCA-058, 146 NM. 588, 212, P3d 1142 <u>Matter</u> Evidence showing <i>any</i> the existence of <i>particular</i> continued custody is likely to result in serious emotional or physical damage to the child. To be clear and convincing, evidence that continued custody is likely to result in serious emotional or physical damage to the child, and the cause and effect relationship between those conditions and damage likely to result. BIA Guideling State Courts D.3, <i>Federal Register</i> , Nov. 26, 1979, Part III
ASFA hearings	ASFA does not alter ICWA's active efforts requirement, even where ASFA may relieve the State from proving reasonable efforts. Active efforts are required in
())////////////////////////////////////	every ICWA case.
Termination of Parental Rights, Permanent Guardianship	Burden of proof – beyond reasonable doubt. In any proceedings involving child subject to ICWA, grounds for any attempted termination or permanent guardianship shall be proved beyond a reasonable doubt and shall meet the requirements set forth in ICWA § 1912(f) which states that a court must find that active efforts were made to provide remedial services and rehabilitative programs designed to prevent breakup of Indian family and such efforts proved unsuccessful, including testimony of <u>qualified expert witness</u> that continued custody by parent or Indian custodian likely to result in serious emotional or phy damage to child. Children's Code § 32A-4-39.2 SA-4-32E
Qualified Expert Witness (QEW)	United to United Child from Child from Child and family services to Indians, and extensive knowledge of prevailing social and cultural standards and childrearing within child's tribe recognized by tribal community as knowledgeable in tribal customs pertaining to family organization/childrearing; (2) any expert (1) member of child's tribe recognized by tribal community as knowledgeable in tribal customs pertaining to family organization/childrearing; (2) any expert (1) member of child's tribe recognized by tribal community as knowledgeable in tribal customs pertaining to family organization/childrearing; (2) any expert (1) member of child's tribe recognized by tribal community as knowledgeable in tribal customs pertaining to family organization/childrearing; (2) any expert witness with substantial experience in delivery of child and family services to Indians, and extensive knowledge of prevailing social and cultural standards and childrearing within child's tribe; (3) a professional person with substantial education and experience in area of his/her specialty. Court or any party may requestion of child's tribe or BIA to locate QEW. LCWA § 1912(e)(-(f); BIA Guidelines for state Courts D4, <i>Federal Register</i> , Nov. 26, 1979, Part III
Vol. placement or termination	In voluntary proceedings for termination of parents rights to or adoptive placement of an Indian child, consent of parent may be withdrawn for any reason at time prior to the entry of final decree of termination or adoption, and child must be returned to parent. ICWA § 1913(c).
Invalidation of proceedings	Any Indian child, any parent or Indian custodian from whose custody the child was removed, and Indian child's tribe may petition any court of competent jurisdiction to invalidate such action, by showing violations of jurisdiction, pending court proceedings (§ 1912), or parental rights (§ 1913). ICMA § 1914
Return of custody	When final adoption decree of Indian child is vacated/set aside, or adoptive parents voluntarily consent to TPR, court shall grant petition for return of child by biological parent or prior Indian custodian unless not in child's best interest. ICWA § 1916
Improper removal	When Indian child has been improperly removed from parent or Indian custodian or improperly retained in custody after visit, court must return child to pare
	Indian custodian unless would subject child to substantial and immediate danger or threat of immediate danger. ICWA § 1920

Other Projects

- Creating Tribal-State Juvenile Detention Alternative Initiative, crossing State District and Tribal boundaries
- Reviewing access to State Services for Native children and families residing on and off the reservation
- Conducting "reciprocal" Court visits to observe each other's proceedings



Results?

Recognition by national level organizations such as the National Criminal Justice Association, 2013

The New York Federal –State-Tribal Courts and Indian Nations Justice Forum

> *Justice Marcy L. Kahn New York State Supreme Court Chair, New York Tribal Courts Committee*

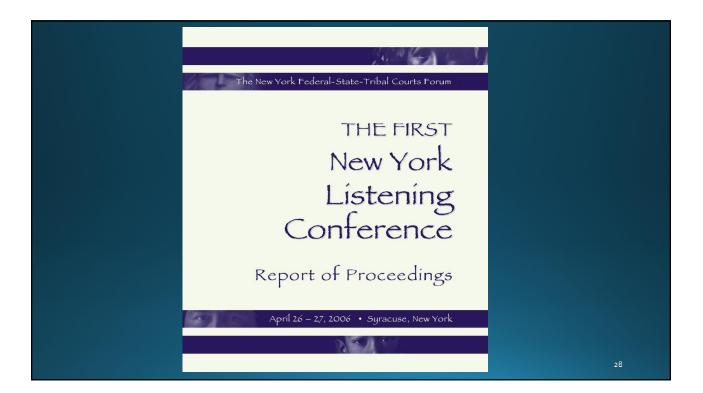
> > *Micaelee Horn, Coordinator St. Regis Mohawk Tribal Court Healing to Wellness Court*



Forum Mission Statement

- To educate state and tribal justice officials
- To increase the exchange of information
- To integrate ICWA training of all stakeholders
- To promote resolution of jurisdictional conflicts and interjurisdictional recognition of judgments
- To foster better understanding among our justice systems
- To enhance proper ICWA enforcement





The First New York Listening Conference

April 2006 - Syracuse, New York

- 140 participants from New York's nine Indian nations and its state and federal courts
- Studied tribal sovereignty and federal and state Indian law
- Discussed approaches to problem solving
- Demonstrated concepts of peacemaking, restorative justice
- Enjoyed cultural exhibitions
- Developed voluminous materials on DVD and website



The First NY Listening Conference April 2006

Sponsors:

New York Federal-State-Tribal Courts Forum New York Tribal Courts Committee New York State Judicial Institute Bureau of Justice Assistance, USDOJ Center for Indigenous Law, Governance and Citizenship, Syracuse University College of Law Tribal Judicial Institute, North Dakota School of Law

2006 Listening Conference Hopes and Wishes

- State courts to recognize role of clan mothers
- Improve ongoing communications between justice officials
- Assure full faith and credit for judgments of Native courts

Key Forum Achievements 2004 - 2010

- Regional ICWA conferences for state family court judges and tribal officials
- Revision of state family court forms, signage and best practices under ICWA
- Technical assistance provided on Adam Walsh Act and tribal court development
- Website created <u>www.NYFedStateTribalCourtsForum.org</u>

New York Court Rule on Tribal Court Comity

- Creates expeditious, uniform procedure
- Recognizes judgments of courts or tribunals of state or federally recognized tribes
- Does not apply to proceedings entitled to full faith and credit under federal law (such as ICWA or VAWA)
- Adds New York common law rules of comity as ground requiring entry of the judgment as one by the state supreme court

MARRIAGE OFFICIATION LEGISLATION

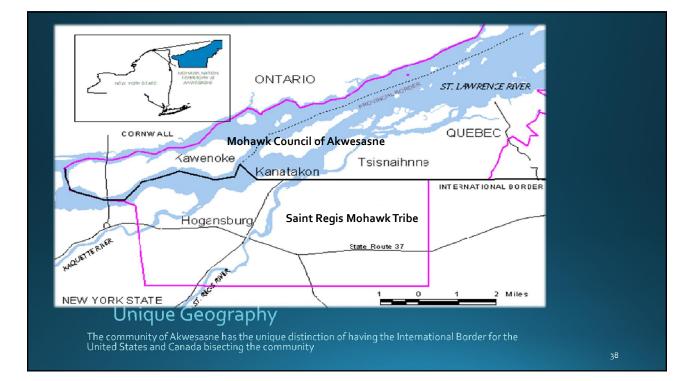
NY Domestic Relations Law amended (2014) to recognize marriages performed by:

A judge or peacemaker judge of any Indian tribal court, a chief, a headman, or any member of any tribal council or other governing body of any nation, tribe or band of Indians in this state duly designated by such body for the purpose of officiating at marriages, or any other persons duly designated by such body, in keeping with the culture and traditions of any such nation, tribe or band of Indians in this state, to officiate at marriages.



Collaboration in Tribal Nation Drug Courts: The SRMT Experience

Micaelee Horn, Coordinator



Modern Government

- Because there are two different Governments who oversee the distribution of Federal monies, there developed two different governments on the territory. The Saint Regis Mohawk Tribe (American) and the Mohawk Council of Akwesasne (Canadian)
 - This is further complicated by the provincial border of Ontario and Quebec on the Northern portion of the Reserve
 - Application of Laws and Jurisdiction (Language), Health Care (OHIP vs. QHIP)

Saint Regis Mohawk Tribe:

- Like a PL 280 State (25 USC 232, 233)
 - There is still a Federal Role

We have:

- 1. Police Department-Officers have stand alone State Legislation to arrest non-Natives and Natives
- 2. Court-Expanding every year Vehicle and Traffic, General Civil, Land Disputes, Wellness Court, Child Support and a possible Re-entry court

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Jurisdiction and Saint Regis Mohawk Tribe

- There is concurrent Tribe, State and Federal Jurisdiction
 - Most cases are handled at the local Town Court in Bombay, NY
 - Felony cases are sent to County Court
 - Federal cases are prosecuted by the AUSA of the Northern District of New York

Saint Regis Mohawk Tribal Healing to Wellness Drug Court

- Work with local Town Court, County District Attorney, County Probation, Federal Prosecutor, Federal Supervision
- Saint Regis Mohawk Tribe programs
- Mohawk Council of Akwesasne programs
 - Through our relationship with the Akwesasne Justice Program and the Akwesasne Mohawk Police Service, we are able to work with the Canadian Justice System in Ontario and Quebec.
 - This helps to coordinate court dates, arrange transportation and ultimately curb border jumping

State Partnerships

- Our Judge is a former ADA for the County and brought that relationship with him when he became Chief Judge
- Participation is usually a part of the plea agreement or a condition of probation
- SRMT HWDC does not sentence, a jail sanction is usually completed as a Violation of Probation through Town Court
- The probation dept. likes us because of the higher level of supervision and drug screening.

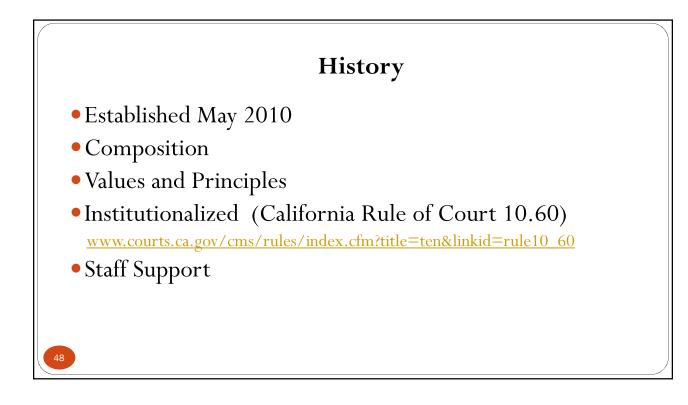
Federal Partnerships

- Tested a Federal Drug Court diversion case, worked closely with Federal Supervision to provide the court with updates
- Experimenting with the idea of a Federal Re-entry program









Accomplishments- Generally

- Forging Tribal/State Judicial Relationships
- Finding Local Solutions
- Implementing Solutions Statewide: Government-to-Government
- Education Through Curricula Development, Judicial and Other Stakeholder Trainings, and Cross-Cultural Court Exchanges

Accomplishments- Child Welfare and Child Support

- Comprehensive ICWA Services <u>www.courts.ca.gov/3067.htm</u>
- Confidential Juvenile Court Files and Tribal Access <u>www.leginfo.ca.gov/pub/13-14/bill/asm/ab_1601-1650/ab_1618_bill_20140625_chaptered.pdf</u>
- Delinquency and Indian Child Welfare Act <u>www.courts.ca.gov/documents/jc-</u> 20130426-itemG.pdf
- Psychotropic Medication and Tribal Notice <u>www.courts.ca.gov/documents/SPR13-18.pdf</u>
- Juvenile Appellate Records and Tribal Access www.courts.ca.gov/documents/SPR11-12.pdf
- Transfer of Child Support Cases <u>www.courts.ca.gov/documents/SPR13-17.pdf</u>

Accomplishments-Domestic Violence

- Statewide Needs Assessment <u>www.courts.ca.gov/8117.htm</u>
- Tribal Access to California Courts Protective Order Registry <u>www.courts.ca.gov/15574.htm</u>
- Recognition and Enforcement of Tribal Protective Orders (Rule 5.386) <u>www.courts.ca.gov/documents/SPR11-53.pdf</u> and Informational Brochure <u>www.courts.ca.gov/documents/Tribal-DVProtectiveOrders.pdf</u>
- Public Law 280 and Family Violence Curriculum for Judges <u>www.courts.ca.gov/documents/Tribal-FamViolenceCurriculum.pdf</u>
- Tribal Advocates Curriculum <u>www.courts.ca.gov/documents/TribalAdvocacyCurriculum.pdf</u>
- Tribal Communities and Domestic Violence Judicial Benchguide <u>www.courts.ca.gov/documents/Tribal-DVBenchguide.pdf</u>
- Judicial Toolkit on Federal Indian Law- General and Domestic Violence <u>www.courts.ca.gov/27002.htm</u>



