



December 4, 2018 | 16th National Indian Nations Conference | Agua Caliente Reservation

Tribal Action Plan Institute Essentials for Developing a Community-Driven Tribal Action Plan

Overview

The Tribal Law and Order Act of 2010 (TLOA) promotes federal and tribal collaboration to reduce the rates of alcohol and substance abuse in tribal communities. An essential component of this collaboration is the development of tribal action plans (TAP) that are comprehensive, community-driven, and target substance abuse prevention, treatment, and recovery as well as justice, safety, and healing for tribal communities. This Institute is an intensive session for individuals who are currently involved in developing a TAP for their community and those who have previously taken TAP training and need a refresher to advance their TAP development efforts.

Objectives

- 1) Provide information on identifying community strengths and resources to promote healing.
- 2) Provide guidance on conducting an inventory of the environment, community capacity and readiness, and incorporating data essential to developing and evaluating a TAP.
- 3) Provide considerations for the formation and orientation of a Tribal Coordinating Committee to support the development and implementation of a TAP.
- 4) Provide guidance on developing, writing, and implementing a TAP to address substance abuse prevention, treatment, and recovery.
- 5) Provide an example of a tribe's experience in developing and implementing their TAP.
- 6) Provide information on existing federal resources and technical assistance for developing and implementing a TAP.

Institute Participants

Developing TAPs that are comprehensive and require engagement of various leaders and representatives within a tribal community. As such, participants for this workshop may include:

- elected tribal official
- tribal administrator
- health and behavioral health director
- health board representative
- public health nurse
- school leader
- social worker
- juvenile court judge
- family court judge
- probation official
- law enforcement
- child welfare professional
- direct service provider
- relevant nonprofit agency
- traditional leader/elder
- youth and family member
- parent group leader

Tuesday, December 4, 2018

Time	Session
9:00 AM	<p>Opening Prayer <i>Councilwoman Juana Majel-Dixson, Pauma Band of Mission Indians</i></p> <p>Welcome, Introductions, and Plan for the Day <i>Mirtha Beadle, Director, Office of Tribal Affairs and Policy, SAMHSA</i></p>
9:20 AM	<p>Session I: Historical and Intergenerational Trauma This session provides context for the Institute on the relationship between trauma and substance abuse, domestic violence, engagement with the justice system and other concerns that are essential for developing TAPs that are responsive to local tribal community needs. <i>Marilyn J. Zimmerman, Director of Policy and Programs, National Native Children’s Trauma Center</i></p>
10:00 AM	<p>Session II: Advancing Comprehensive Tribal Action Plans This session provides a brief overview of the Tribal Law and Order Act (TLOA), the importance of the Indian Alcohol and Substance Abuse provisions of TLOA, and actions to address law enforcement and wellness in tribal communities. <i>Eric B. Broderick, Former SAMHSA Acting Administrator</i></p>
10:30 AM	<p>Session III: Community-Centered Analysis This portion of the session will provide guidance on: (a) assessing the needs within the tribal and surrounding communities that may influence TAP development; (b) identifying resources—cultural, political, social, financial, and spiritual, including protective factors that may influence the TAP; and (c) valuing the tribal community’s existing capacity and readiness to take action. <i>Aaron Payment, Tribal Chairperson, Sault Ste. Marie Tribe of Chippewa Indians</i></p>
11:15 AM	Break
11:30 AM	<p>Session IV: Keep it Simple—Incorporating Data and Community Experiences This portion of the session will identify data currently available to tribes and ways to gather data to tell the community’s story. <i>Aaron Payment, Tribal Chairperson, Sault Ste. Marie Tribe of Chippewa Indians</i></p>
12:00 PM	Lunch
1:00 PM	<p>Session V: Putting it Together <i>Justine Souto, Program Manager, National Criminal Justice Training Center, FVTC</i></p> <p>Creating Your Tribal Action Plan This portion of the session will focus on considerations for establishing your Tribal Coordinating Committee; engaging the community in the TAP process; collaborating with local, county, state, and federal partners; and identifying common goals, priorities, and intended outcomes.</p> <p>Implementing Your Tribal Action Plan This portion of the session will focus on considerations for the content of your TAP, writing your TAP, and critical steps for implementing your TAP.</p>
2:30 PM	<p>Session VI: A TAP in Action This session will share how the Sault Ste. Marie Tribe developed and implemented their TAP. <i>Aaron Payment, Chairperson and Council Members, Sault Ste. Marie Tribe of Chippewa Indians</i></p>
3:15 PM	Break
3:30 PM	<p>Session VII: Federal Resources This session will provide information about existing federal resources that can support TAP development and/or implementation and the technical assistance resources for completing your TAP. <i>Eugenia Tyner-Dawson, Senior Advisor to the Assistant Secretary—Indian Affairs, DOI</i> <i>Leslie A. Hagen, National Indian Country Training Coordinator, DOJ</i> <i>CAPT David “Joel” Beckstead, PhD, ABPP, National Alcohol and Substance Abuse Lead, IHS</i> <i>Mirtha Beadle, Director, Office of Tribal Affairs and Policy, SAMHSA</i></p>
4:30 PM	Closing Prayer, Councilwoman Juana Majel-Dixson, Pauma Band of Mission Indians

FACULTY BIOGRAPHIES

By Agenda Order



Juana Majel-Dixon

Traditional Legislative Councilwoman
Pauma Band of Mission Indians

Ms. Majel-Dixon has served as the Traditional Legislative Councilwoman for the Pauma Band of Mission Indians since 1970 and has been involved in several Native American issues, including but not limited to Public Law 280, Self Determination (63E), Indian Education Act, Native American Religious Freedom Act, Native American Graves Protection Regulatory Act, the Indian Child Welfare Act, Violence Against Women Act and Tribal Law and Order Act.

Ms. Majel-Dixon has been a professor at Palomar College since 1981, where she provides instruction in the areas of Federal Indian Law and U.S. Law, American Indian Philosophy and Religion, and Introduction to American Indian Culture prior to contact and California Indian. She previously taught at San Diego State University and Mesa College. She serves the Pauma Band of Mission Indians as Natural Resource Director where she is responsible for environmental operations (includes the land, watershed and air shed) and Policy Director where she is responsible for overall tribal policy development and response to Congress and Federal operations, including their response to criminal and civil issues.

Ms. Majel-Dixon served on the trust reform task force during the Clinton and Bush administration; Co-Chair with Chief Tillman to the first Trust Reform group with Kevin Gover; NCAI Chair, Violence Against Women Act; Chair of the Cultural and Religious Concerns Committee; NCAI Liaison for Medicare/Medicaid Case Management and Tribal Technical Team; NCAI Alcohol Substance Abuse Summit Liaison; Co-Chair, Task Force to Stop Violence Against Native Women; SAMSHA Tribal Technical Advisory Committee; and Co-chair to the Tribal Justice Advisory Group. She holds a Joint Doctorate in U.S. Policy and Education from Clairmont Graduate School and San Diego State University, and a Master of Science in Counseling, Master of Arts in Community Block Development and a Bachelor of Science in Human Behavior.



MIRTHA R. BEADLE

Director, Office of Tribal Affairs and Policy (OTAP)
Substance Abuse and Mental Health Services Administration (SAMHSA)

Ms. Beadle leads OTAP which is SAMHSA's primary point of contact for tribal nations, tribal organizations, federal agencies, and other organizations on behavioral health issues facing American Indians and Alaska Natives. In this capacity she is responsible for advancing cross-agency actions that support tribal self-governance; working to ensure agency policies, programs, and activities address behavioral health needs of tribal communities; leading and supporting tribal consultation, outreach, education, coordination, and engagement efforts with an emphasis on Native youth; and, implementing specific provisions of the Tribal Law and Order Act. Ms. Beadle also served as Deputy Director, Center for Substance Abuse Prevention and Deputy Administrator for Operations.

Prior to joining SAMHSA, Ms. Beadle served as Deputy Director of the Office of Minority Health, Office of the Secretary, U.S. Department of Health and Human Services. In this capacity she was the principal advisor to the Deputy Assistant Secretary for Minority Health in developing and implementing policies, programs, and activities to achieve the Secretary's goals for improving the health of American Indians and Alaska Natives, African Americans, Hispanics, Asians, Native Hawaiians, and Pacific Islanders and eliminating health disparities. Ms. Beadle led the development of the

National Partnership for Action, a community-inspired effort that led to the development of the National Stakeholder Strategy for Achieving Health Equity. Ms. Beadle has extensive federal grants experience and has served in other notable positions in her federal and state public health career, including emergency medical services and trauma care systems. She emigrated from Cuba at a young age and holds a Master of Public Administration from Western Michigan University and a Bachelor of Science in Management Systems from the College of Technology at Andrews University.



Marilyn J. Bruguier Zimmerman, PhD

Director of Policy and Programs
National Native Children’s Trauma Center (NNCTC)

Dr. Zimmerman is an enrolled member of the Assiniboine-Sioux Tribes of the Fort Peck Reservation. Her responsibilities allow her to work throughout the nation on culturally-relevant, evidence-based interventions to treat childhood traumatic stress, reduce risk factors and increase protective factors for substance abuse, violence and suicide among American Indian and Alaska Native Youth. Dr. Bruguier Zimmerman believes that integrating culturally based practices—an important protective factor in Indian Country—into the evidence-based framework is necessary for programs that serve tribal communities. She has extensive experience in the area of childhood trauma, suicide prevention, domestic violence, juvenile justice and substance abuse. She previously served as a task force member of the National Action Alliance on Suicide Prevention’s

American Indian and Alaska Native Task Force and the U.S. Attorney General’s Defending Childhood Initiative’s American Indian and Alaska Native Children Exposed to Violence.



ERIC B. BRODERICK, DDS, MPH

Former Acting Administrator
Substance Abuse and Mental Health Services Administration

Dr. Broderick served for 38 years in the U.S. Department of Health and Human Services as a Commissioned Officer in the United States Public Health Service rising to the rank of Rear Admiral Upper Half. He has extensive experience as a clinician, in health program operations, health policy development, program assessment, and health system management. He focused his career on addressing the health needs of American Indians and Alaska Natives.

After obtaining his bachelors (1970) and doctoral degrees (1973) from Indiana University, Dr. Broderick completed a General Practice Residency at the United States Public Health Service Hospital in Seattle, WA (1974). He then accepted a position with the Indian Health Service (IHS) and worked in clinical assignments in New Mexico (1974) and Wyoming (1976) and as a regional dental consultant in Oklahoma (1985).

He was awarded a Masters of Public Health degree from the University of Oklahoma in 1988, and attained Diplomat status in the American Board of Dental Public Health in 1990. He served as the Director, Division of Oral Health, Acting Director of the Division of Clinical and Preventive Services (1996) and Acting Deputy Director, Office of Public Health (2000) for the Indian Health Service. In these positions he was responsible for management of a broad range of health programs within the Indian Health Care system and an annual budget of approximately \$1 billion. In addition to these duties, he also served as an Agency Lead Negotiator for Self Governance Compacts in Alaska, California and Oklahoma.

Between 2002 and 2005 he served as Senior Advisor for Tribal Health Policy in the Immediate Office of the Secretary of the U.S. Department of Health and Human Services. In this role he advised the Secretary and his immediate staff on all matters pertaining to the health of American Indians and Alaska Natives.



From 2006 to 2011, Dr. Broderick, served as the Deputy Administrator for the Substance Abuse and Mental Health Services Administration (SAMHSA), an agency within the U.S. Department of Health and Human Services. During this time period he also served as Acting Administrator during the transition between Administrators (2007 and 2009) for about 2 years in total.

After leaving federal service in 2011, Dr. Broderick has worked as a public health consultant for the U.S. Department of Justice, Office of Justice Programs. In 2013, he served on the Attorney General's Task Force on American Indian and Alaska Native Children Exposed to Violence. From 2014 to 2017 he served as a member of the SAMHSA's National Advisory Council.



AARON PAYMENT, MPA, MEd, EdD

Tribal Chairperson
Sault Ste. Marie Tribe of Chippewa Indians

Dr. Aaron Payment is serving in his third term as Chairperson of the Sault Ste. Marie Tribe of Chippewa Indians. Prior to this, he served two terms on Tribal Council. A high school drop-out from an impoverished reservation community, Dr. Payment earned a GED, Bachelor's Degree, Master's in Public Administration (1991), a second Master's degree in Education Administration (2016), is two classes from a third Master's in Education Specialist (2018) and his doctorate in Educational Leadership (2017). Since 1993, he has provided annual tribal governance training to future Michigan legislators through the Michigan Political Leadership Program. Dr. Payment has worked as a college instructor, student retention coordinator, Dean's Assistant, Native American student services coordinator, as Federal State Policy Administrator for his Tribe, 16 summers

with the Upward Bound program, and 5 summers coordinating the Inter-Tribal Council of Michigan Anishinabe Future Leaders Program.

Chairperson Payment serves or has served in the following capacities: National Congress of American Indians, 1st Vice President (VP), Past Secretary & Area VP; Member, HHS Secretary Tribal Advisory Council Member; National Institutes of Health's Tribal Consultation Advisory Committee; Delegate, SAMHSA's Tribal Technical Advisory Committee; Chair, HHS Health Research Advisory Committee; National Advisory Council on Indian Education (Presidential Appointment); Tribal Interior Budget Committee; Mid-West Alliance of Sovereign Tribes, Vice President; United Tribes of Michigan, President, Past President; Past Chairperson, Chippewa Ottawa Treaty Resource Authority; Past Vice President, Inter-Tribal Council of Michigan; Vice Chair Chippewa - Luce - Mackinac Community Action Agency; Advisory Board & Presenter, Michigan Political Leadership Program.



JUSTINE SOUTO

Program Manager
National Criminal Justice Training Center
Fox Valley Technical College

Ms. Souto has expertise working with justice systems, grants management, and interpersonal communications. She is highly skilled in multi-disciplinary collaboration, resource mapping and strategic planning. She has strengths-based approach to her leadership and motivational style. Ms. Souto oversees the Tribal Justice System Planning Program which provides technical assistance to grantees receiving to help them understand their community's most pressing justice-related issues and to develop a response through planning to address those issues. She also assists with the program management of the Office for Victims of Crime Indian Country Training and Technical Assistance.

Ms. Souto was honored to serve as Miss Oneida in 1990, and has earned a Bachelor of Arts degree in communication from the University of Wisconsin - Green Bay and a Master of Arts degree in counseling from Lakeland College, Sheboygan, WI.



LESLIE A. HAGEN

National Indian Country Training Coordinator
U.S. Department of Justice (DOJ)

Ms. Hagen is the first National Indian Country Training Coordinator at DOJ and is responsible for planning, developing, and coordinating training in a broad range of matters relating to the administration of justice in Indian country. Previously, Ms. Hagen served as the Native American Issues Coordinator for the Executive Office for United States Attorneys (EOUSA). In that capacity, she served as EOUSA's principal legal advisor on all matters pertaining to Native American issues, provided management support to the United States Attorneys' Offices, and coordinated and resolved legal issues. She also served as a liaison and technical assistance provider to Department of Justice components and the Attorney General's Advisory Committee on Native American Issues. Ms. Hagen

started with the Department of Justice as the Assistant United States Attorney (AUSA) in the Western District of Michigan. As an AUSA, she was assigned to Violent Crime in Indian Country and handled federal prosecutions and training on issues of domestic violence, sexual assault, child abuse, and human trafficking affecting the eleven federally recognized tribes in the Western District of Michigan.



EUGENIA TYNER-DAWSON

Senior Policy Advisor to the Assistant Secretary-Indian Affairs
U.S. Department of the Interior (DOI)

Ms. Tyner-Dawson Serves as a Senior Policy Advisor within the Office of the Secretary, DOI. Prior to this role, she was the Senior Advisor for Tribal Affairs to the Bureau of Justice Assistance Director and Executive Director of the Assistant Attorney General's Justice Programs Council on Native American Affairs. Prior to that role, she served as the Senior Advisor for Tribal Affairs to the Assistant Attorney General and the Executive Director of the Assistant Attorney General's Justice Programs Council on Native American Affairs, in the Office of Justice Programs. She was a recipient of the Attorney General's Award for Exceptional Service in Indian Country in 2013, and the Attorney General's Distinguished Service Award in 2011. She worked as a tribal lobbyist for SENSE, Inc., in

Washington, D.C. Her federal work began with the U.S. Department of Health and Human Services (HHS), at the Indian Health Service (IHS), in the Office of Tribal Self-Governance (OTSG) and later with the HHS Secretary's Immediate Office as first permanent Senior Advisor for Tribal Affairs, and the Acting Executive Director of the HHS Intradepartmental Council on Native American Affairs. She also served on detail as the Acting Deputy Director of the IHS in 2004, Ms. Tyner-Dawson completed her HHS tour as the Associate Director for Planning and Policy Coordination for the Office of Minority Health. Ms. Tyner-Dawson is a former certified Oklahoma peace officer and worked for her Tribe for more than a decade in a variety of capacities. She has an Associate of Arts degree in Business Administration. She is a citizen of the Sac and Fox Nation and a descendant of the Absentee Shawnee Tribe.